
STATE OF WASHINGTON

WASHINGTON RESTORATION FRAMEWORK



EFFECTIVE

August 2013

Emergency Management Division
Washington State Military Department
Camp Murray, Washington

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Preface

The Washington Restoration Framework provides a structure for how the state of Washington will address recovery from a catastrophic disaster of unprecedented scope and impact on the people, property, economy, infrastructure, environment and institutions of Washington State. As in all emergencies, local, state, federal and tribal response organizations will immediately take action to save lives, mitigate the event and initiate short-term recovery actions. However, due to the extraordinary nature of such an event, it is essential that we immediately begin a coordinated statewide process for planning and implementing long-term recovery and revitalization efforts essential to improving the lives of our citizens and restoring the economic vitality of our business community in every region of the State.

Under the Washington Restoration Framework, in the event of an unprecedented catastrophe, the Washington Restoration Organization (WRO) will immediately be formed by executive order as an advisory organization to the Governor's office. The WRO will be comprised of stakeholders from the public and private sectors representing all affected regions of the State, and will directly engage Washington's citizens, public and private sectors, and elected officials to lead statewide long-term recovery and revitalization efforts by promptly

1. soliciting best ideas for recovery, rebuilding and renewal from citizens, the public and private sectors, and elected officials;
2. developing priorities and strategies for improving, rebuilding and revitalizing the lives of our citizens, public and private institutions and economic vitality of the State in a creative, broad and unrestrained vision for Washington State's future;
3. involving local citizens, the public and private sectors, and elected officials in the process of developing and endorsing the priorities and strategies;
4. drafting recommendations for achieving recovery and revitalization of the State based on these priorities and strategies;
5. presenting the recommendations to my office and Legislature within 120 days.

To assist in this process, the WRO will use Task Forces and Community and Private Sector Liaisons to obtain information and direction from Washingtonians to shape the recommendations for statewide recovery and revitalization. The Community and Private Sector Liaisons of the Restoration Organization will provide citizens, the public and private sectors, and elected officials a direct and immediate linkage to the recovery planning process while the various Task Forces will directly engage them in developing priorities and strategies to be used in shaping recommendations for achieving recovery and revitalization.

Implementation of the Washington Restoration Framework requires direct and extensive collaboration and information sharing across all levels of government, between the public and private sectors, and with citizens. I hope activation of the WRO will never be necessary. However, should catastrophic events occur necessitating such drastic action, I ask for the cooperation and support of all Washingtonians in returning our home and state to national and international prominence.

Jay Inslee
Governor

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Foreword

After a catastrophic disaster, supply chain disruptions, infrastructure failures, business closures, housing shortages and reconstruction challenges could disrupt our economy, and social and psychological impacts on residents could be severe. Washington must be prepared not just for immediate disaster response but, also to recover from a disaster. Recovery is more than simply returning to our pre-disaster state, it is about recognizing opportunity for improvement while considering ways to mitigate against future disasters. Through partnerships with local and tribal government, special purpose districts, private businesses, nonprofit and faith-based organizations and federal partners, we will rebuild Washington smarter, stronger and more resilient.

The Washington State Military Department sincerely appreciates the statewide cooperation and support of those agencies, departments and local jurisdictions which contributed to the development and ultimate publication of the 2013, Washington Restoration Framework (WRF). The WRF provides a framework to achieve statewide recovery and revitalization following a catastrophic incident unprecedented in scale and impact, and represents the culmination of a committed and concerted effort by numerous state agencies and local jurisdictions to cooperatively achieve a strategically important emergency management goal for the protection of the citizens of Washington State.

The WRF is one of the many efforts to prepare the people of Washington State to recover from emergencies and disasters. The WRF is formatted to be consistent with the Washington State Comprehensive Emergency Management Plan (CEMP), the National Response Framework (NRF) and the National Disaster Recovery Framework (NDRF). The WRF moves us one step closer to minimizing the impact of a catastrophic incident on the people, property, economy and environment of Washington State. Please accept our sincere thanks and congratulations to all who have made this possible.

Bret D. Daugherty
Major General
The Adjutant General
Washington State Military Department

Robert Ezelle
Director
Washington State Military Department,
Emergency Management Division

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I. Introductions

The consequences of catastrophic incidents are traumatic, devastating and widespread, however planning ahead will allow Washington to build partnerships, identify gaps, break down potential barriers, and establish decision-making structures and procedures for a smoother disaster recovery process. By designing and understanding the recovery process in advance, Washington will be more organized and quick to take action when disaster strikes. The Washington Restoration Framework (WRF) is the plan the state of Washington will implement to orchestrate the State's recovery from catastrophic incidents of unprecedented scope and impact on the people, property, environment and economy of Washington State that produce extraordinary levels of mass casualties damage or disruption severely impacting significant segments of the population, infrastructure, environment, economy and/or local and state government critical functions and services.

Purpose

The purpose of the WRF is to provide the Governor and the Legislature with a framework to immediately initiate and accelerate the process for recovery following a catastrophe of unprecedented scope and impact, thereby converting despair to hope and to realize the potential benefits of a single point-of-contact for Washington citizens, private entities and local, state and federal governments to develop, facilitate, coordinate and manage recovery planning and operations in Washington State.

Scope and Applicability

The WRF recognizes the need for immediate executive action by the Governor and oversight by the Legislature in creating organizational structures and providing funding to accelerate the process of recovery following a catastrophe of unprecedented scope and impact by promoting initiative, innovation, volunteerism, and participation throughout the State by citizens, all levels of government, and the private sector.

When such an event occurs, the WRF will be implemented by the State Coordinating Officer, who will recommend to the Governor's Office the WRO, be activated by an executive order.

The Governor can activate the WRO, in part or in whole, depending on the situation and long-term recovery requirements, but it is always the last course of action in any recovery and should only be done in the direst of circumstances.

The WRF will augment, not replace, the activities outlined in the ESF 14 Long Term Recovery Plan. It does not supersede current or future recovery, continuity of business, continuity of operations, or continuity of government plans, but provides a framework for statewide executive and legislative supplemental support of those plans and, most importantly, the reconstitution of critical functions and services and a return to normalcy and prosperity for all Washingtonians from an unprecedented catastrophic incident

Authorities

The WRF is developed, promulgated, implemented, and maintained pursuant to:

- Article III Washington State Constitution, The Executive
- Chapter 43.06.010 RCW, General powers and duties

I. Introductions

- Chapter 38.52 RCW, Emergency Management

Key Concepts

The Governor is pivotal in preparing for such a catastrophe and taking the initial, decisive action to activate the WRO should a catastrophe occur. The Governor's Office will activate the WRO by executive order; appoint a chairperson and members of the WRO and direct state agency support of the WRO as needed.

The Governor's executive order activating the WRO will direct it to immediately develop a thirty (30), sixty (60), ninety (90) day and one hundred-twenty day (120) agenda to begin, conduct and promptly complete the following:

- Solicit best ideas for recovery, rebuilding, and renewal from citizens, the public and private sectors, and elected officials.
- Develop priorities and strategies to improve, rebuild and revitalize the lives of our citizens; rebuild public and private institutions; and ensure renewed economic vitality for the State in a creative, broad and unrestrained vision for Washington State's future.
- Actively involve and engage local citizens, the public and private sectors, and elected officials in the process of developing and endorsing the priorities and strategies.
- Draft recommendations for achieving recovery and revitalization of the State based on these priorities and strategies.
- Present the recommendations to the Governor and Legislature.

The recommendations will address, but not be limited to, the following:

- A path to improve, rebuild and revitalize the lives of our citizens, public and private institutions, and economic vitality of the State in a creative, broad and unrestrained vision for Washington State's future.
- Identification, prioritization and coordination of needs, vision and resource allocations pertaining to issues that may include, but are not limited to, economic development, environmental quality, temporary and permanent housing, healthcare, infrastructure, education, fiscal stability, human services, and law and order.
- Potential funding sources and/or innovative financing alternatives to adequately fund recovery, restoration and revitalization.
- Uses and priorities for federal disaster funding made available to the state for recovery and redevelopment.
- Identification and prioritization of existing and needed special programs dedicated to recovery, restoration and revitalization with potential funding sources.
- Coordination with local governments and emergency management organizations for development and implementation of community-driven local and regional recovery plans consistent with the WRO.
- Proposed federal and state legislative agenda to support the recommendations with guidance from coordination between levels and branches of government and with the private sector to implement the agenda.

I. Introductions

Due to continually evolving circumstances, development of new initiatives and shifting of public priorities throughout the recovery process, priorities, strategies and recommendations developed by the WRO may be subject to reconsideration, review and modification. Modifications will be developed through a transparent and participatory process engaging citizens, the public and private sectors, and elected officials.

II. Planning Assumptions and Considerations

The WRF is based on the following planning assumptions and considerations:

- Local jurisdictions and the State will be initially overwhelmed following the catastrophic incident(s).
- State of Washington Emergency Operation Center (SEOC) has implemented the WRF and recommended the Governor activate the WRO.
- The Governor has proclaimed a state of emergency under RCW 43.06.010(12), or is preparing to do so.
- The Governor's Office will fully activate the WRO only in the direst circumstances following an overwhelming catastrophic incident of unprecedented scope and impact in Washington State. A catastrophic incident, as defined by the Comprehensive Emergency Management Plan (CEMP), Catastrophic Incident Annex, is "Any natural or manmade incident, including acts of terrorism, which results in extraordinary levels of mass casualties, damage, or disruption severely affecting the population, infrastructure, environment, economy, national morale, and/or governmental functions."
- The activities of the WRO will work in tandem with the activities outlined in the ESF 14 Long Term Recovery Annex to the CEMP.
- In activating the WRO, the Governor will use an executive order substantially similar to the draft in Part VI of the WRF.
- When activated, the WRO will immediately:
 - Establish an agenda for completing its tasks.
 - Identify appropriate Task Forces to assist in completing these tasks.
 - Solicit participation for and fill key positions.
- The activation of the WRO will require a large infrastructure of staff and resource support. This infrastructure will not exist prior to the activation and will require expedited hiring and procurement.
- The Washington Department of Enterprise Services will provide the requisite office space in immediate proximity to the Capitol Campus that can become operational within 72-hours to house the WRO, Task Forces and Liaison Officer activities, and will provide for logistical and operational needs (telephone, networking, computers, supplies, etc.)
- Distinguished, successful, and talented Washingtonians will volunteer to accept key WRO, task force and liaison positions, and donate their time and resources to state recovery activities.
- Each community and region will potentially develop its own unique and distinct recovery plan. Recommendations developed by the WRO will address coordination of local and state plans to minimize conflict. All opportunities to collaborate at the federal, state, and local level will be pursued by the WRO.
- The federal government will be viable, functional, and able to provide assistance.
- Federal relief funds and grants will not be available to address all recovery needs. In addition to limits on the amount of federal funds and grants available, federal restrictions

II. Planning Assumptions and Considerations

placed on use, allocation and application of these resources may prohibit or limit their availability in a number of key areas and instances.

Concurrent Implementation of Other Plans

The WRF is a catastrophic incident recovery plan. It focuses on the activation of the WRO and its Task Forces. The WRO can only be activated by the Governor and can be activated in whole, or in part, depending on the severity of the incident/event. The full WRO will be activated only in the direst circumstances following an overwhelming catastrophic incident of unprecedented scope and impact on the population, economy, infrastructure, environment, and governmental services statewide.

An event requiring WRF implementation will also trigger implementation of the state CEMP and the Emergency Support Function (ESF) 14 Long Term Recovery Annex, National Response Framework (NRF), and the National Disaster Recovery Framework at the federal level, including support annexes and incident annexes as warranted by the situation, as well as the emergency management plans of adjoining states and provinces adversely affected by the same catastrophic incident.

Although the WRF will be implemented concurrently with the CEMP, incident specific plans and innumerable local emergency response plans, its implementation will follow execution of the aforementioned plans by the timeframe necessary to analyze the incident to verify whether or not the WRO should be activated.

Washington Restoration Organization

Governor's Office

The ground work for seamless activation of the WRO occurs before a catastrophe and is the primary responsibility of the Governor's Office. This is not only because the WRO will be activated by Governor's executive order as an advisory organization of the Governor's Office and will report to the Governor, but more importantly because the Governor is uniquely positioned to reach out to a variety of highly successful and talented Washingtonians to serve as members. The Governor's Office also can direct state agencies and resources to provide administrative support and expedite staffing of Task Force and Liaison positions.

Prior inquiry and coordination may be conducted by the Governor's office to identify prospective candidates willing to dedicate significant personal time and resources to serve as WRO members on short notice under what may be difficult circumstances and personal hardship. The Governor's Office can brief prospective candidates on their expected roles and responsibilities and obtain assurance candidates will, in principle, accept the Governor's call to duty should activation become necessary.

The Governor's Office will initiate a request for service to the candidates when the Governor initiates action to promulgate the executive order activating the WRO. It is preferable that member appointments be confirmed with candidates prior to execution of the executive order so their identity and responsibilities can be announced in the news release on WRO activation. However, it is recognized that the catastrophic nature of the incident may prevent this from

IV. Roles and Responsibilities

happening. WRO positions that have not been confirmed at that time will be announced as soon thereafter as is reasonably possible when subsequent news releases explain in more detail the roles and responsibilities of the WRO and how the public and private sector and citizens can contribute to and become part of the recovery and restoration process

The Department of Enterprise Services, as a member of the Governor's Executive Cabinet, will also annually identify for the Governor's Office a facility and/or facilities near the Capitol Campus in Olympia, Washington that can become operational within 72-hours to house the WRO, Task Forces and Liaison Officer activities, and devise a plan for provisioning operational needs (telephone, networking, computers, supplies, etc.). When the Governor initiates action to promulgate the executive order establishing the WRO, the Department of Enterprise Services will confirm availability of, obtain access to, and provision these facilities.

Washington Restoration Organizational Structure

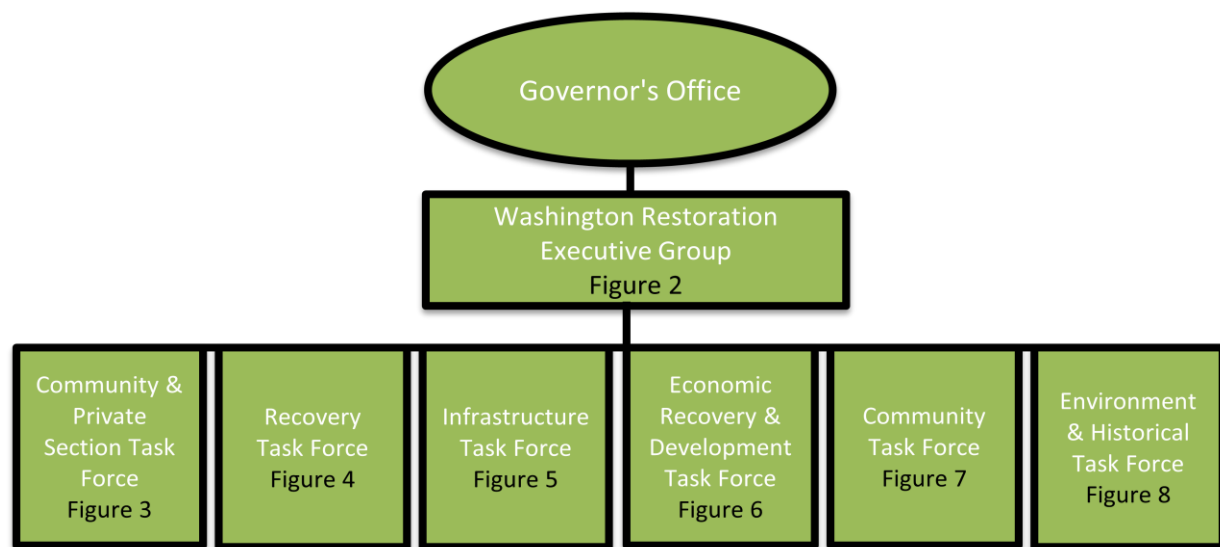


Figure #1 – Washington Restoration Organizational Structure

The WRO's primary responsibility is to develop and implement a thirty (30), sixty (60), ninety (90), and one-hundred twenty (120) day agenda to begin, conduct and promptly complete the following objectives:

- Solicit best ideas for recovery, rebuilding and renewal from citizens, the public and private sectors, and elected officials.
- Develop priorities and strategies for improving, rebuilding and revitalizing the lives of our citizens, public and private institutions and economic vitality of the State in a creative, broad and unrestrained vision for Washington State's future.
- Actively involve and engage local citizens, the public and private sectors, and elected officials in the process of developing and endorsing the priorities and strategies.
- Draft recommendations for achieving recovery and revitalization of the State based on these priorities and strategies.

IV. Roles and Responsibilities

- Present the recommendations to the Governor and Legislature.

To assist in conducting its work, the WRO will create appropriate Task Forces including but not limited to, those Task Forces identified above. The Executive Group Chair or designee shall appoint Task Force Co-Chairs. The membership of the Task Forces will identify, prioritize, and coordinate issues that are hampering disaster recovery. Recommendations from each Task Force will be forwarded to the WRO Executive Group, via the chair and or co-chair, who will compile all recommendations from all Task Forces. Decisions regarding development and determination of priorities, strategies, recommendation and plans to be provided to the Governor and Legislature for action are subject to majority vote of the Executive Group. The Governor will coordinate with State Agencies and the Legislature to implement recommendations. In those instances where a State Agency can act within their existing authority to resolve an issue or act on a recommendation, those issues will be coordinated with the Recovery Task Force for consideration and implementation.

The WRO consists of seven key groups. The Executive Group consisting of Governor appointed representatives of each of the ten (10) United States Congressional Districts of the state, the state legislature, and other appointees. Reporting to the Executive Group are six Task Forces, each representing a key sector or aspect of the community recovery effort. With the exception of the Recovery Task Force, each Task Force is co-chaired by a representative from a state agency and the public/private sector.

The membership of each Task Force will vary based on the nature of the incident and the issues being addressed, however they can be expected to be extensive and should represent federal, state, local and tribal recovery coordinators, emergency management officials, government officials, and subject matter experts; private sector associations, chambers of commerce, and representatives from major businesses, and critical infrastructure sectors; community leaders, voluntary organizations and associations, and community groups. The Task Forces will primarily be staffed by community and private sector volunteers and agency nominees with the requisite expertise and talents to perform the activities associated with the applicable Task Force. Volunteers can be either nominated or self-referred. The Governor's Office, Congressional Delegation, State Legislature, local governments and their representative organizations, tribes, private sector businesses and organizations, WRO members and other recognized authority can nominate a volunteer for consideration by the WRO and its Task Forces. Volunteers from the community with unique talents and expertise can also unilaterally step forward and submit their credentials and/or resume to the WRO and specific Task Forces for consideration.

The Task Force Co-Chairs will review nominations and volunteer credentials/resumes to select their Task Force membership. Task Forces have no minimum or maximum membership restrictions as participation is completely voluntary and without compensation. The size and composition of each Task Force will be dictated by the nature of the event/ incident and the needs of the WRO.

The nature and consequences of the catastrophic incident precipitating activation of the WRO will dictate the actual composition and structure of the task forces and the need for various liaisons. The organizational structures discussed below are only a preparedness template which can be altered, expanded or contracted as specific events and circumstances dictate.

WRO members do not receive compensation for their services and are entitled to receive an allowance for subsistence, lodging, or travel expenses if, and only to the extent, authorized by

IV. Roles and Responsibilities

RCW 43.03.220 and provided for in the Office of Financial Management State Administrative and Accounting Manual (SAAM). WRO ex-officio members who are members of the Legislature may seek per diem and travel reimbursement from the Washington State Senate or House of Representatives, as appropriate, for their attendance.

The WRO will meet regularly at the call of the chair, which may be conducted in person, telephonically, or through other electronic means accommodating member participation, to meet WRO agenda deadlines and timely provide the Governor recommendations for recovery and revitalization.

Executive Group

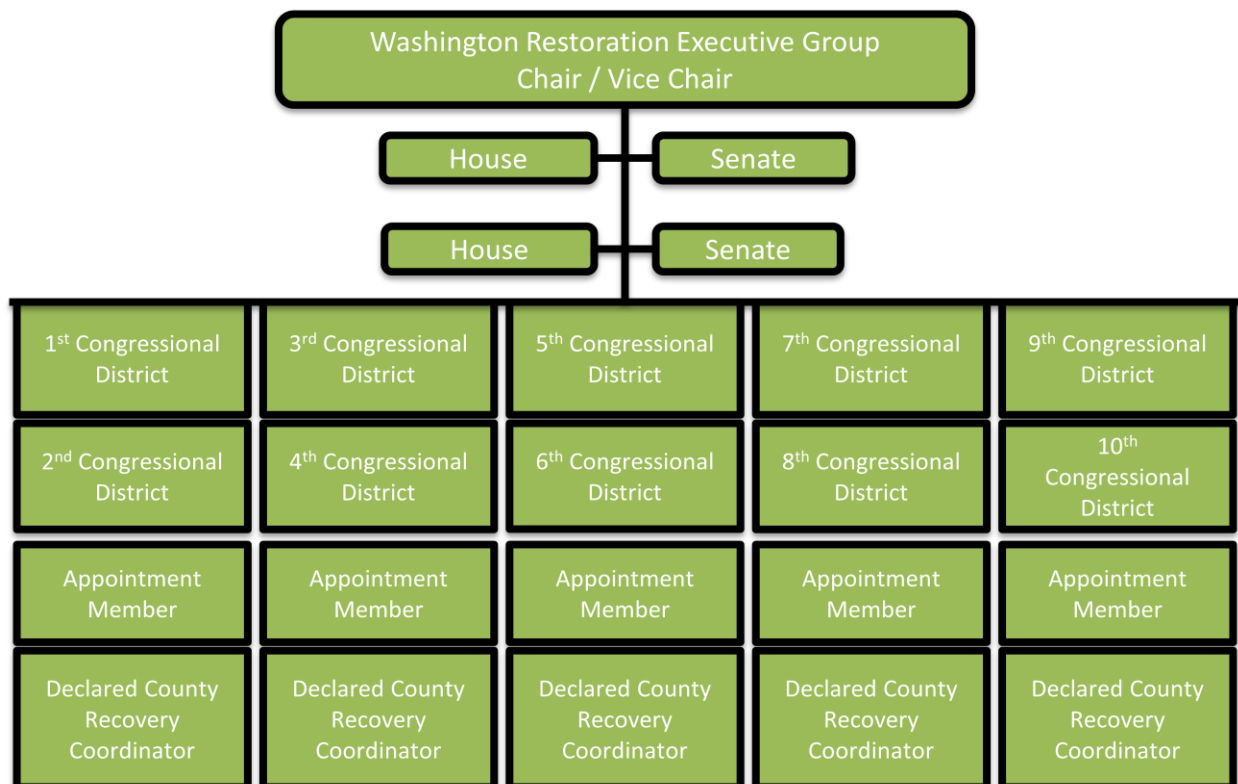


Figure #2 – Washington Restoration Organization Executive Group

The WRO's Executive Group consists of twenty (20) voting members, who are appointed by and serve at the pleasure of the Governor. In addition, the House and Senate each have two (2) ex-officio, non-voting members.

The chairperson and membership of the Executive Group are selected and appointed by the Governor. The chairperson may designate one or more vice-chairpersons from the membership as deemed appropriate. All other officers, if any, are elected by the Executive Group membership. Of the twenty (20) members appointed by the Governor, no less than one member must be appointed from each impacted United States Congressional District of the state.

A vacancy in Executive Group membership will be filled by appointment of the Governor, which will continue minimum representation from each impacted congressional district.

IV. Roles and Responsibilities

Community and Private Sector Task Force

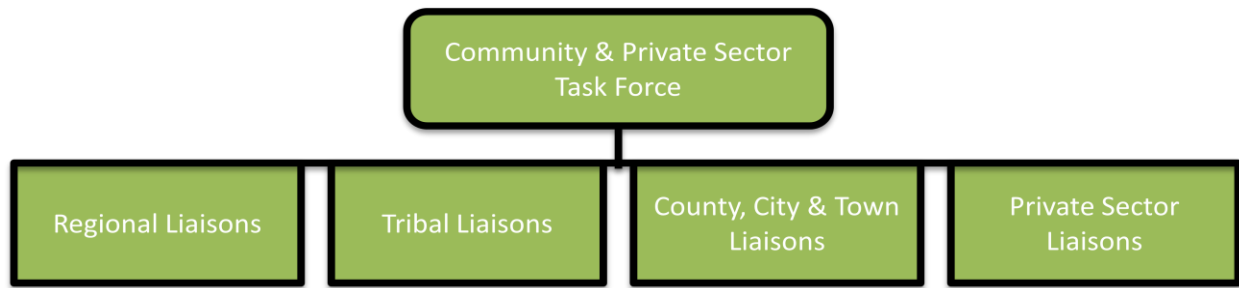


Figure #3 – WRO Community & Private Sector Task Force

The Community and Private Sector Task Force is the linkage between the WRO and the affected jurisdictions, private entities, citizens and regional interests.

The affected jurisdictions, private entities, citizens and non-profit organizations shall submit nominees for co-chair to the Director or Deputy Director of the Department of Commerce. The co-chair will be appointed, by Director or Deputy Director from the nominees submitted.

Every region, county, city, town, special purpose district, tribe, and private sector entity should work with the Community and Private Sector Task Force to provide a liaison representing their constituency's needs and desires in the recovery planning process. The Liaisons should keep their constituency current on WRO initiatives and activities and facilitate constituency participation when and where possible. It falls upon the Liaisons to ensure their constituency has a voice in the process and to monitor WRO and other Task Force activities and operations to ensure their input is acted upon.

The Washington Department of Commerce (COM) will nominate a member of the COM staff for the position of Community and Private Sector Liaison Officer, subject to the approval of the WRO. Washington State Association of Counties (WSAC) and Association of Washington Cities (AWC) will collaborate with the Liaison Officer to staff the Regional, County, City and Town Liaison positions. The Governor's Office of Indian Affairs, in collaboration with the Liaison Officer, will nominate individuals to staff the Tribal Liaison positions ensuring representation from tribes in the affected geographic areas and/or economic sectors. The Liaison Officer relies on the WRO and Task Force Chairs to identify and nominate the appropriate private sector individuals to staff the Private Sector Liaison positions.

IV. Roles and Responsibilities

State Recovery Task Force

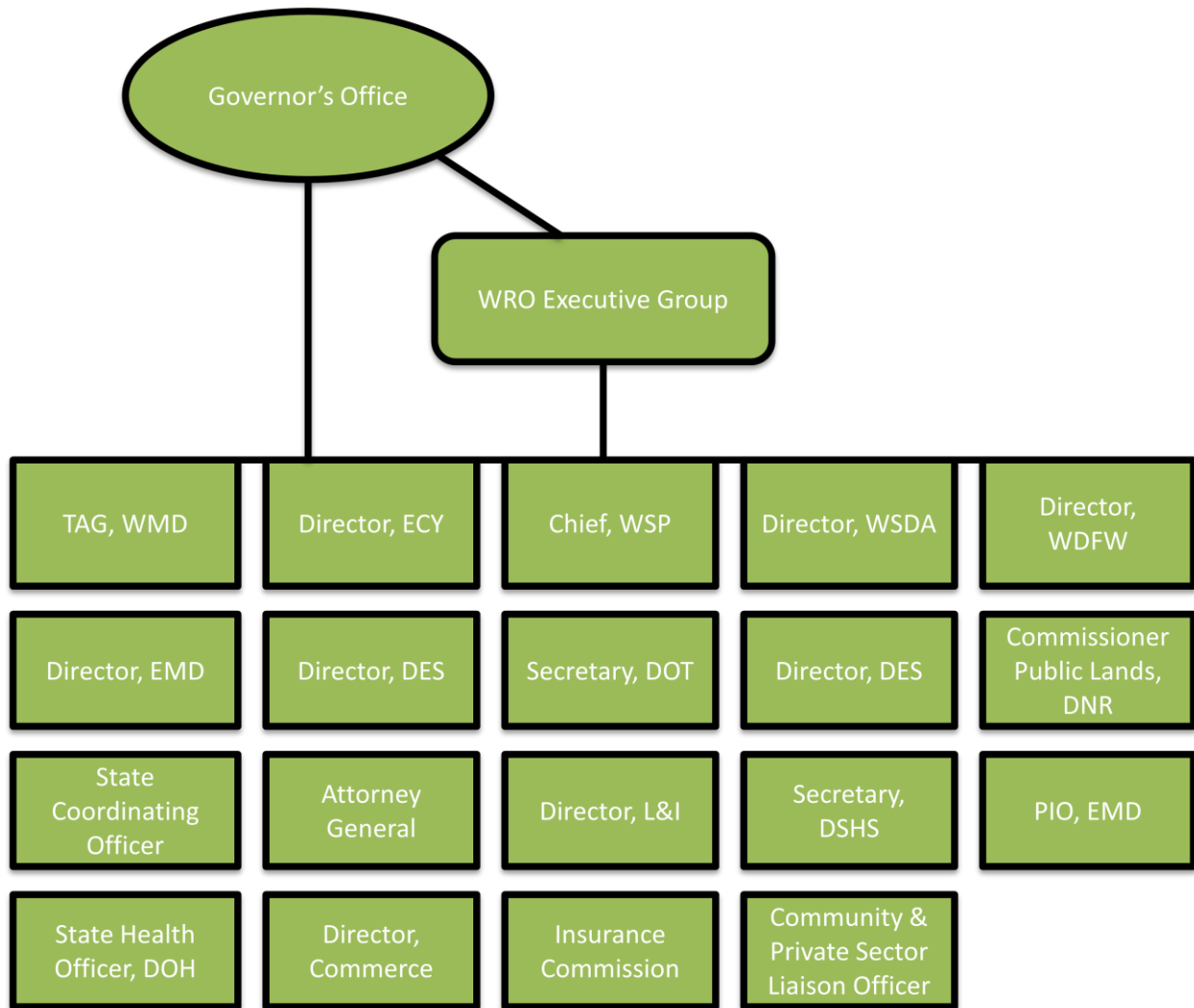


Figure #4 WRO State Recovery Task Force

The State Recovery Task Force (RTF) is activated by the Governor and serves as the guidance group to the Governor and Executive Group on restoration and recovery of essential government services. The RTF advises the Governor on the timely and efficient recovery of essential government services supporting the state's citizens and visitors and the continuity of government. The RTF also advises the Governor on the immediate economic and environmental impacts of the incident effecting the ability of the State, affected jurisdictions, people, property, business, and industry to recover.

The RTF core membership consists of state agency designees, supplemented by representative agencies as the situation dictates. The Governor will activate the RTF, and the Governor or the Governor's designee will act as the lead of the RTF.

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Infrastructure Task Force

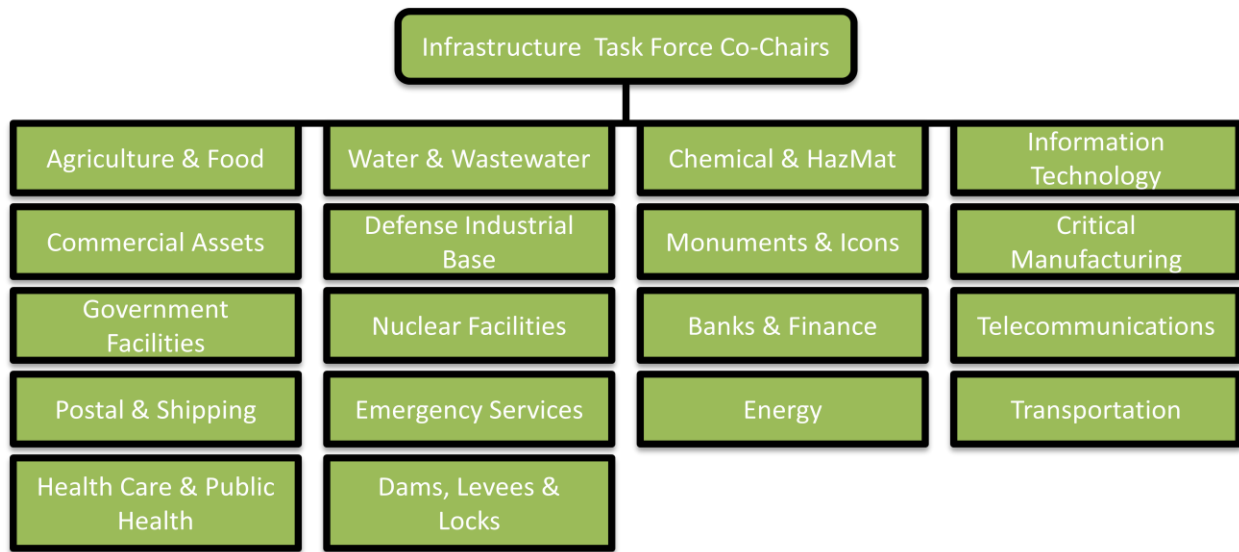


Figure #5 WRO Infrastructure Task Force

The Infrastructure Task Force serves as the guidance group for on the overall status of Critical Infrastructure and Key Resources (CIKR) statewide, dependencies, interdependencies, and the related restoration and recovery priorities. Its focus is to address availability of essential services to all citizens and visitors, expeditious recovery of sectors having the greatest impact on the state's economic vitality, and identification of priorities and strategies to rebuild the State's infrastructure to be more resilient and better serve the public, private and economic vitality of the State for future generations.

The Infrastructure Protection Subcommittee (IPSC) of the Washington Emergency Management Council assumes the dual role of the Infrastructure Task Force following WRO activation. The WRO leverages the existing expertise of the IPSC and its linkages with the public and private sectors. The IPSC Chairs shall also co-chair and/or appoint a co-chair for the Infrastructure Task Force. IPSC participation in the Infrastructure Task Force is voluntary and subject to the availability of membership and discretion of sponsoring organizations.

This IPSC is responsible for identifying, mapping, assessing and protecting the State's CIKR. The membership should include public and private sector co-leads, representation from the Washington State Fusion Center (WSFC), Washington Association of Sheriffs and Police Chiefs (WASPC), Washington State Emergency Management Association (WSEMA), Pacific Northwest Economic Region (PNWER), FBI Fusion Center, DHS Security Protective Security Advisor (PSA), Pacific Northwest National Laboratory (PNNL), and security specialists.

For purposes of synchronization with the National Disaster Recovery Framework this Task Force aligns with the Infrastructure Systems Recovery Support Function

IV. Roles and Responsibilities

Economic Development Task Force

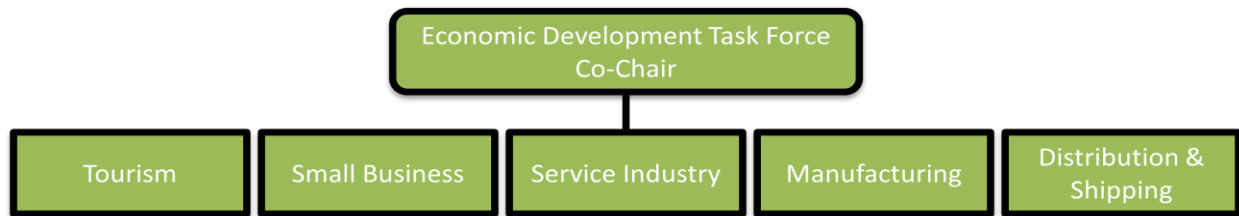


Figure #6 WRO Economic Development Task Force

The Economic Development Task Force advises the Executive Group regarding growth and rejuvenation of business interests and employment opportunities, with a special emphasis on recovery related economic sectors. It consults with the public and private sectors to address business recovery and economic development programs and priorities, and coordinates with the Economic Development Committees at the local jurisdictions regarding recovery plans and priorities. It actively involves and engages the public to promote public awareness and support of the continuing need for business incentives and funding to augment business resiliency and reconstitute a thriving economy. It also develops and identifies ways to incentivize innovative economic development, recovery of the mainstays of business and economic viability in Washington State, and to the extent possible, reduce disaster-related closures and facilitate capacity and growth.

The Economic Recovery and Development Task Force membership comes primarily from the private sector with representation from each of the State's major economic sectors as determined by the task force. The Task Force is led by public and private sector co-chairs. One chair for this Task Force will be appointed by the Director, or Deputy Director, of the Washington State Department of Commerce (COM), the co-chair will be selected by the membership to represent the private sector.

For purposes of synchronization with the National Disaster Recovery Framework this Task Force aligns with the Economic Recovery Support Function and the Community and Capacity Building Recovery Support Function

Community Task Force



Figure #7 WRO Community Task Force

The Community Task Force advises the Executive Group regarding how to address the needs of owners of single family homes to receive financial assistance, resources and information that

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enables them to repair and rebuild safely and expeditiously; identification of existing home assistance programs currently available through the Washington State Housing Finance Commission (WSHFC) and other housing finance entities to meet the needs of the recovery; identification of existing and needed state and federal legislation to facilitate the provision and production of permanent single family and rental housing to meet existing and future needs; and identification of housing homeownership opportunities. It works with the WSHFC, local housing agencies, and the private sector to identify regional affordable housing, availability of housing for households needing supportive services, and methods of meeting these needs.

The Community Task Force works directly with local representative groups and Community Liaisons. In addition, it coordinates with the Office of the Insurance Commissioner to identify and address the needs of disaster survivors to work with their insurance companies and obtain insurance settlements pursuant to the policies in place at the time of and related to the catastrophe. The Community Task Force also works with the Office of the Superintendent of Public Instruction, Washington State Board of Education, Department of Early Learning and state universities and colleges to identify priorities and strategies to reconstitute the education process and put students back in the classroom and, in conjunction with the Washington State Department of Social and Health Services and local authorities, identifies priorities and strategies for recovery of healthcare infrastructure and programs, and support of ongoing reforms to the public health care delivery model to reconstitute and improve provisions of essential health services.

The Task Force is led by public and private sector co-chairs. One chair for this Task Force will be appointed by the Director, or Deputy Director, of either the Washington State Department of Commerce or the Department of Social and Health Services and the co-chair will be selected by the membership to represent the private sector.

For purposes of synchronization with the National Disaster Recovery Framework this Task Force aligns with the Housing Recovery Support Function, Health and Social Services Recovery Support Function, and the Community Planning and Capacity Building Recovery Support Function.

Environmental and Historical Task Force

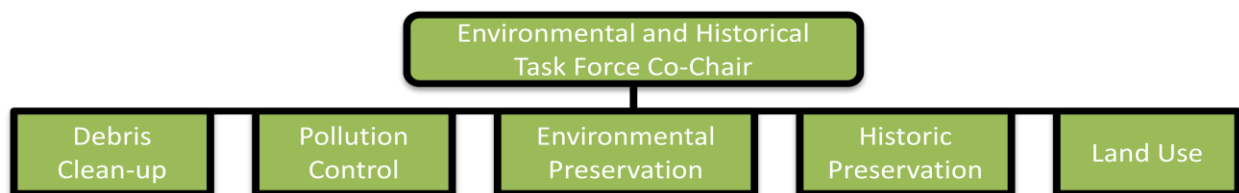


Figure #8 WRO Environmental and Historical Task Force

The Environmental and Historical Task Force, as an advisor to the Executive Group, assesses the long term environmental and historical impacts of the incident. The Task Force identifies priorities and strategies that promote

- sound environmental policies and practices throughout the state
- restoration and preservation of historic and iconic sites

These priorities and strategies should promote the following:

IV. Roles and Responsibilities

- identification and mapping of state's maritime and coastal water and adjacent marshlands (to include any wetlands or floodplains) to ensure storm related non-vegetative debris is properly removed and disposed of outside of these sensitive areas
- identification of potentially impacted endangered or threatened species to ensure that reconstruction does not negatively impact long term survivability
- identification of historically or culturally significant areas to encourage preservation during reconstruction efforts
- implementation of Green construction, energy conservation in schools, homes, and public buildings; support of local jurisdiction and private sector plans that address Green design; public and private commercial projects meeting or exceeding existing energy conservation and environmental codes; and establishment of recycling capabilities (led by private sector) which will realize on-going benefits and prepare the state and local jurisdiction for future disasters.

The Environmental and Historical Task Force focuses on the impact of the catastrophic incident on our environment and its environmental public safety implications. The Task Force is led by two co-chairs. One chair for this Task Force will be appointed by the Director, or Deputy Director, of the Washington State Department of Ecology. The co-chair will be appointed by the Director or Deputy Director of the Department of Archaeology & Historic Preservation.

This section discusses the roles and responsibilities of state, local, federal, private-sector, nongovernmental organizations and citizens supporting the recovery from a catastrophic incident to move Washington forward.

For purposes of synchronization with the National Disaster Recovery Framework this Task Force aligns with the National Cultural Resources Recovery Support Function

State Agencies and Offices

Consolidated Technical Services

- Provide a representative to the RTF
- Provide a representative to the Infrastructure Task Force
- Provide representation to other WRO Task Forces and Liaisons, as requested

Department of Agriculture

- Provide a representative to the RTF
- Provide representation to the Infrastructure Task Force
- Provide representation to the Environmental Task Force
- Provide representation to other WRO Task Forces and Liaisons, as requested

Department of Archaeology & Historic Preservation

- Provide a representative to the RTF
- Provide representation to the Infrastructure Task Force

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- Provide representation to the Economic Recovery and Development Task Force
- Provide representation to the Community Task Force
- Provide representation to the Environmental and Historical Task Force
- Provide representation to other WRO Task Forces and Liaisons, as requested
- Serve as Liaison to FEMA and Military Department on Section 106 coordination

Department of Commerce

- Provide a representative to the RTF
- Co-Chair and/or appoint a co-chair of the Economic Development Task Force and provide administrative support to same, as requested
- Co-Chair and/or appoint a co-chair of the Community Task Force and provide administrative support to same, as requested
- Provide representation to Community Task Force
- Provide representation to other WRO Task Forces and Liaisons, as requested

Department of Early Learning

- Provide representation to Community Task Force.
- Provide representation to other WRO Task Forces and Liaisons, as applicable

Department of Ecology

- Provide a representative to the RTF.
- Co-Chair the Environmental Task Force and provide administrative support to same, as requested.
- Provide representation to other WRO Task Forces and Liaisons, as requested.

Department of Employment Security

- Provide representation to Community Task Force
- Provide representation to WRO Task Forces and Liaisons, as requested.

Department of Enterprise Services

- Plan for and provide the WRO and Taskforce office space on or in close proximity to the Capitol Campus, and provision the space as needed.
- Provide a representative to the RTF.
- Provide representation to other WRO Task Forces and Liaisons, as requested.

Department of Fish and Wildlife

- Provide a representative to the RTF.

IV. Roles and Responsibilities

- Provide a preventative to the Environment and Historical Task Force.
- Provide representation to other WRO Task Forces and Liaisons, as requested.

Department of Health

- Provide a representative to the RTF.
- Provide a representative to the Infrastructure Task Force.
- Provide a representative to the Community Task Force.
- Provide a representative to the Environmental and Historical Task Force.
- Provide representation to other WRO Task Forces and Liaisons, as requested.

Department of Labor and Industries

- Provide a representative to the RTF.
- Provide representation to other WRO Task Forces and Liaisons, as requested.

Department of Natural Resources

- Provide a representative to the RTF.
- Provide a representative to the Environmental and Historical Task Force.
- Provide representation to other WRO Task Forces and Liaisons, as requested.

Department of Revenue

- Provide a representative to the RTF.
- Provide a representative to the Economic Development Task Force.
- Provide representation to other WRO Task Forces and Liaisons, as requested.

Department of Social and Health Services

- Provide a representative to the RTF.
- Co-Chair and/or appoint a co-chair for the Community Task Force and provide administrative support to same, as requested.
- Provide representation to other WRO Task Forces and Liaisons, as requested.

Office of the Attorney General

- Provide a representative to the RTF.
- Provide a representative to the Infrastructure Task Force.
- Provide a representative to the Economic Development Task Force.
- Provide representation to other WRO Task Forces and Liaisons, as requested.

Health Care Authority

IV. Roles and Responsibilities

- Provide representative to the Community Task Force.
- Provide representation to other WRO Task Forces and Liaisons, as requested.

Military Department

- Provide TAG and EMD representatives to the RTF.
- Provide representative to the Community Task Force.
- Provide representative to the Economic Development Task Force.
- Provide representation to other WRO Task Forces and Liaisons, as requested.

Office of the Attorney General

- Provide legal counsel to the WRO, Task Forces and the Liaisons, as requested.

Office of Financial Management

- Provide a representative to the RTF.
- Provide representation to other WRO Task Forces and Liaisons, as requested.

Office of the Governor

- Review, finalize and promulgate the Executive Order activating the WRO, and appoint members and chairperson.
- Direct the DES to plan for and provide the WRO and Taskforces office space on or in close proximity to the Capitol Campus, and provision the space as needed.
- Chair the RTF and/or designate a Chair.
- Provide representation to other WRO Task Forces and Liaisons, as requested.

Office of Indian Affairs

- Nominate representatives to the Community and Private Sector Liaison.
- Provide representation to Community Task Force.
- Provide representation to Environmental and Historical Task Force.
- Provide representation to the RTF
- Provide representation to WRO Task Forces and Liaisons, as requested.

Office of the Insurance Commissioner

- Provide a representative to the RTF.
- Provide representative to the Community Task Force.
- Provide representative to the Economic Recovery and Development Task Force.
- Provide representation to other WRO Task Forces and Liaisons, as requested.

Office of State Treasurer

IV. Roles and Responsibilities

- Provide representative to the Economic Recovery and Development Task Force.
- Provides representation to other WRO Task Forces and Liaisons, as requested.

Office of Superintendent of Public Instruction

- Provides representative to the Community Task Force.
- Provides representation to other WRO Task Forces and Liaisons, as requested.

Utilities and Transportation Commission

- Provide a representative to the Infrastructure Task Force.
- Provide representation to other WRO Task Forces and Liaisons, as requested.

Washington State Patrol

- Provide a representative to the RTF.
- Provide representation to other WRO Task Forces and Liaisons, as requested.
- Washington State Fusion Center, as chair of the IPSC will provide leadership to the Infrastructure Task Force

Congressional Delegation

- Provide liaisons to the WRO.
- Collaborate with the WRO to identify additional legislation and funding to support and expedite the restoration and recovery process.

Legislative Delegation

- Provide liaisons to the WRO.
- Provide requisite funding for activities and operations not covered by applicable federal disaster relief and grant programs or current state appropriations.
- Collaborate with the WRO and the Governor's office to identify draft, and enact appropriate legislation to support and expedite the restoration and recovery process and implement the recommendations developed by the WRO.

Towns, Cities, Counties, Tribes and Special Purpose Districts

- Provide representatives to various WRO and Task Forces as requested.
- Donate time and resources to support WRO activities and operations when asked.
- Partner and collaborate with all jurisdictions and Tribes in restoration planning and recovery activities for the whole of community.

Private Sector, Non-profit and Volunteer Organizations

IV. Roles and Responsibilities

- Provide representatives to WRO Task Forces.
- Actively participate in community restoration planning and recovery activities.
- Donate time and resources to support WRO activities and operations.
- Partner and collaborate with local jurisdictions in restoration planning and recovery activities.
- Outreach to members and constituents to ensure the widest possible engagement and dissemination of information.

Citizen Involvement

- Actively participate in community restoration planning and recovery activities.
- Donate time and resources to restoration activities locally and statewide.
- Provide the WRO the feedback necessary during public forums and otherwise to address all issues affecting a timely and holistic restoration of the economy and community.
- Provide creative ideas to the restoration and recovery process that not only return life to the pre-catastrophe status quo but to an even better and brighter future for all Washingtonians.

V. Plan Management, Maintenance and Distribution

The State of Washington Military Department, Emergency Management Division (EMD), in close coordination with the Governor's Office, is responsible for ongoing WRFWRF management and maintenance.

The procedures for updating the WRF are:

- At least once every four years, or more frequently if the Governor's Office deems appropriate, EMD will coordinate a full review and update of the WRF. In addition to incorporating new gubernatorial directives and policies along with legislative policy and procedural changes and direction, this review will include lessons learned and best practices identified during exercises and from recovery following actual events.
- Coordination and Approval. Any department or agency with assigned WRF responsibilities may propose a change to the WRF. EMD is responsible for coordinating all proposed modifications with the Governor's Office, primary and support agencies and other stakeholders as appropriate. EMD will coordinate review and approval of proposed modifications through the Governor's Office.
- Notice of Change. Once coordination and Governor's Office approval is complete, the modifications will be considered part of the WRF and EMD will notify stakeholders of the change. The notice will include the date, change number, subject, purpose, background, action taken, identification of old language being changed, new language being inserted, and numbered and dated insert pages that will replace the modified pages. The modified pages and a clean copy of the updated WRF will be available on the EMD website.
- Distribution. EMD will post changes to the WRF on its website and distribute Notices of Change to all local and tribal Emergency Management offices as well as all State Agencies, nonprofit and for profit organizations that have responsibilities listed within the WRF. Notices of Change to other organizations will be provided upon request.

VI. Executive Order

JAY INSLEE
Governor



STATE OF WASHINGTON
OFFICE OF THE GOVERNOR

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EXECUTIVE ORDER XX-XX

ESTABLISHING WASHINGTON RESTORATION ORGANIZATION

WHEREAS, Proclamation XX-XX was issued on [month/day/year], proclaiming a state of emergency [“throughout Washington State” or “in all counties located (geographic description)” or “in (list counties)”] due to [description of catastrophic incident], resulting in unprecedented devastation, injuries, death and damage severely impacting the people, property, economy, infrastructure, environment and critical institutions throughout the [“State” or “affected areas”], all of which were found to affect life, health, property, or the public peace; and

WHEREAS, Due to the unprecedented scope and impact of this incident, extraordinary and coordinated efforts will be required to promptly develop recovery and revitalization priorities, strategies, recommendations and plans essential to improving the lives of our citizens and restoring our critical institutions, infrastructure, environment and the economic vitality of our business community in every affected region of the State; and

WHEREAS, Unprecedented state, federal, and other public and private resources will be required to effectively implement these priorities, strategies, recommendations and plans to achieve successful rebuilding, redevelopment, revitalization and recovery from this incident; and

WHEREAS, It is essential that use and application of these resources be coordinated, targeted and leveraged to maximize impact, improve efficiency and avoid duplication of efforts.

NOW, THEREFORE, I, Jay Inslee, Governor of the state of Washington, by virtue of the powers vested in me by the Constitution and under Chapters 43.06 and 38.52 RCW, and consistent with the Washington Restoration Framework of [month/day/year], do hereby order and direct as follows:

VI. Executive Order

1. The Washington Restoration organization (WRO) is established in the Office of the Governor. The WRO shall immediately develop a 30, 60, 90 and 120 day agenda to conduct and complete the following tasks:
 - a. Solicit best ideas for recovery, rebuilding and renewal from citizens, the public and private sectors, and elected officials;
 - b. Develop priorities and strategies for improving, rebuilding and revitalizing the lives of our citizens, public and private institutions and economic vitality of the State in a creative, broad and unrestrained vision for Washington State's future;
 - c. Actively involve and engage local citizens, the public and private sectors, and elected officials in the process of developing and endorsing the priorities and strategies;
 - d. Draft recommendations for achieving recovery and revitalization of the State with forethought, creativity and vision based on these priorities and strategies; and
 - e. Present the recommendations to the Governor and Legislature.
2. The recommendations will address, but not be limited to, the following:
 - a. A path for improving, rebuilding and revitalizing the lives of our citizens, public and private institutions and economic vitality of the State in a creative, broad and unrestrained vision for Washington State's future.
 - b. Identification, prioritization and coordination of needs, vision and resource allocations pertaining to issues that may include, but are not limited to, economic development, environmental quality, temporary and permanent housing, healthcare, infrastructure, education, fiscal stability, human services, and law and order.
 - c. Potential funding sources and/or innovative financing alternatives to adequately fund recovery, restoration and revitalization.
 - d. Uses and priorities for federal disaster funding made available to the state for recovery and redevelopment efforts associated with the catastrophic incident.
 - e. Identification and prioritization of existing and needed special programs dedicated to recovery, restoration and revitalization with potential funding sources.

VI. Executive Order

- f. Coordination with local governments and emergency management organizations for development and implementation of community-driven local and regional recovery plans consistent with the WRO recommendations.
 - g. Proposed federal and state legislative agenda to support the recommendations, with guidance for coordination between levels and branches of government and with the private sector to implement the agenda.
- 3. The WRO shall be composed of twenty eight members who shall be appointed by the Governor, one of which the Governor will designate as Chairperson. In addition, the House and Senate may each appoint two (2) ex-officio representatives to the WRO. The Chairperson may appoint one or more Vice-Chairpersons from the membership as deemed appropriate. The members, who shall serve at the pleasure of the Governor, shall include **one** representative from each impacted United States Congressional District of the State. Members shall serve in a voluntary capacity without compensation, and will only be entitled to receive an allowance for subsistence, lodging or travel expenses if and to the extent authorized by RCW 43.03.220 and as provided in the Office of Financial Management's State Administrative and Accounting Manual.
- 4. To assist in its work, the WRO shall create and use Task Forces and a Liaison officer as outlined in the Washington Restoration Framework adopted [month/day/year].
- 5. The Department of Enterprise Services shall immediately locate, provide and provision housing for the WRO, its Task Forces and Liaison officer in close proximity to the Capitol Campus, as available.
- 6. The [name(s) of state agency/agencies] shall provide the WRO with administrative support to promptly and efficiently fulfill the critical tasks it has been assigned for developing and providing the Governor and Legislature with recommendations and a plan for achieving recovery and revitalization with forethought, creativity and vision throughout Washington State. All other state agencies, departments, commissions, boards and offices shall cooperate with and assist the WRO in implementing the provisions of this Order to the extent permitted by law.
- 7. The WRO shall use the Washington Restoration Framework as an outline for conducting its activities, and provide its recommendations for achieving recovery and revitalization to the Governor no later than [month/day/year] which should coincide with its direction for a [30, 60, 90 and 120 day agenda].

VI. Executive Order

This order shall take effect immediately.

Signed and sealed with the official seal of the state of Washington, on this (XX) day of (XXXXX), (XXXX), at Olympia, Washington.

By:

Jay Inslee
Governor

BY THE GOVERNOR:

Secretary of State